

New Cultural Center & Artists Flats Summer Workgroup 2020 CDHC August 19 Board Meeting

### Exterior NCC







## - Interior NCC NCC









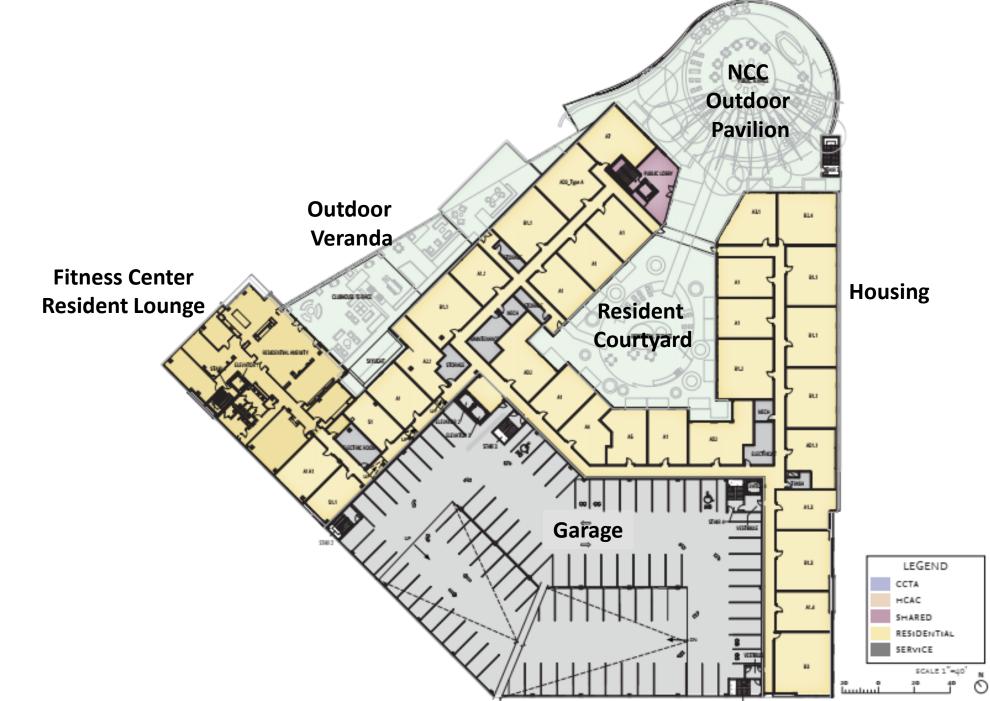


#### Phase 1B – Construction of NCC and Parking Garage

- Construct Visual and Performing Arts center and balance of CCTA space
- Continue construction of parking garage



**Parking Garage 5 Stories of Housing** 174 Units Arts and Cultural Center Housing Lobby / **Leasing Office Dinner** Theater LEGEND DINNER THEATER. EDUCATION AND STUDIOS PERFORMANCE ART RESIDENTIAL SERVICE



Artists Flats

#### **Process and Approvals – Current Status**

- Building Design:
  - Building design and floorplans complete.
  - Must prepare permit submission and construction drawings.

#### • County Approvals:

- Passed APFO (housing, schools, and roads) August 2016
- o Final Development Plan (FDP) approved April 2017
- o Environmental Concept Plan (ECP) approved February 2017
- $\,\circ\,$  Public Water and Sewer Plans approved May 2018
- Project deemed Technically Complete in January 2018
- o Site Development Plan approved by the Planning Board in March 2018
- $\odot\,$  Traffic study approved as part of the SDP review
- Additional Environmental Approvals:
  - Maryland Department of the Environment (MDE) Approval October 2017
     FEMA Approval April 2017

#### **Process and Approvals – Next Steps**

#### Next steps to begin once project funding is authorized

- Final Construction Drawings: Complete construction and permit plans, 3 month process.
- Execute Developer Agreement with County: Agreement is ready to sign.
- Submit SDP and Plat Originals: To be submitted after developer agreement is executed.
- Permit Submission: 2 to 3 month process for County review and approval.

#### **Housing Funding Deadlines:**

 $\,\circ\,$  LIHTC and State funds awarded 2019.

o LIHTC Completion Deadline: Project must be completed before end of 2024.

#### **Housing Program – Bedroom Mix**

|       | Affordable | Market | Total |
|-------|------------|--------|-------|
| 1 BR  | 39         | 48     | 87    |
| 2 BR  | 29         | 38     | 67    |
| 3 BR  | 19         | 1      | 20    |
| Total | 87         | 87     | 174   |



#### Housing Program – Mix of Incomes and Rent Levels

|                    | Number of | Rent  | Maximum Income       |
|--------------------|-----------|---|----------------------|
| % of Median Income | Units     | (Varies by BR Size)                               | (Varies by BR Size)  |
| 20%                | 11        | \$314 to \$341                                    | \$15,600 to \$18,720 |
| 30%                | 22        | \$483 to \$651                                    | \$23,400 to \$32,448 |
| 40%                | 6         | \$678 to \$809                                    | \$31,200 to \$37,440 |
| 50%                | 33        | \$873 to \$1,192                                  | \$39,000 to \$54,800 |
| 60%                | 15        | \$1,068 to \$1,462                                | \$46,800 to \$64,896 |
| Total Affordable   | 87        |   |                      |
| Market Rate        | 87        | 1BR - \$1,994<br>2 BR - \$2,350<br>3 BR - \$3,400 | NA                   |

- Rents are set based on 2020 Area Median Income of \$104,000 for a Four Person Household.
- Affordable Rent and Income will vary by bedroom size and household composition.
- Project includes 31 Project Based Vouchers. Tenants pay 30% of their income for rent and utilities.

#### **Project Financing**

- Project funding awarded by DHCD in 2019.
- <u>No County funds</u> are being used for the housing portion of the project.
- Project will use a "twin" LIHTC structure. Separate condominium ownership structure required to use 4% and 9% LIHTC and maximize federal funding.

| Sources   | Amount       |
|---|--------------|
| Private Loan  | \$6,585,733  |
| Tax Exempt Housing Bonds (Issued by the MD DHCD)                                    | \$26,887,449 |
| Low Income Housing Tax Credit Equity<br>(Tax Credits Awarded and Issued by MD DHCD) | \$18,894,547 |
| MD DHCD - Rental Housing Works Program  | \$2,500,000  |
| MD DHCD - Partnership Rental Housing Program  | \$5,395,480  |
| Columbia Downtown Housing Corporation   | \$2,500,000  |
| Deferred Developer Fee  | \$1,810,889  |
| Federal Home Loan Bank - Affordable Housing Program                                 | \$700,000    |
| Total Sources   | \$65,274,099 |

#### **Business Structure - Housing**

Orchard Development and Housing Commission are co-developers.

- Orchard Development Roles and Responsibilities:
  - Lead design and County approval process
  - o Joint responsibility for predevelopment costs
  - Manage construction process, provide construction guarantees
  - Provide property management through Armiger Management Services
- Housing Commission Roles and Responsibilities:
  - Responsible for securing project financing
  - o Joint responsibility for predevelopment costs
  - Will serve as managing general partner in ownership
  - Provide operating guarantees to investors and lenders
- Developer Fees and Cash Flow
  - Split of Developer Fees: 49.8% to Orchard, 50.2% to Housing Commission
  - Future cash flow to Housing Commission

#### NCC Program - 134,000 SF Basement, Floors 1 & 2, Floor 3 Plaza Shared

- Two-story entrance lobby rentable for events
- 3<sup>rd</sup> Floor Public Terrace rentable for events
- Restrooms and back of house support spaces

#### **Columbia Center for Theatrical Arts ("CCTA")**

- 350-seat dinner theatre with kitchen
- 300-seat black box theater with support spaces
- Cafe/bar
- Three (3) Performing Arts Classrooms
- Box office, Sales, Coat check, and Office Suite

#### Dept. of Recreation and Parks – Visual and Performing Arts Center

- 300-seat black box theater with support spaces
- Public Gallery for the visual arts can be rented for events & corporate functions
- Two (2) dance studios
- Seventeen (17) Classrooms and Studios including Multi-purpose, Vocals, Kiln, Sensory Play, and Demonstration classrooms, with five (5) rooms having moveable partitions for flexibility
- Information Desk and Office Suite



#### **New Cultural Center Financing Overview**

#### **Original Proposed Structure - Total Sources of \$73.3 million**

- Howard County GO Bonds: \$62 million
  - $_{\odot}$  \$28 million supported through CCTA Lease / DRP revenue
  - o \$34 million supported through Downtown TIF revenue
- TIF Bonds for Parking Garage: \$9.8 million
- State grant: \$500,000
- Personal donation: \$1 million

#### **Revenue Projection from NCC**

- Annual Revenue: \$1,677,550 Total (Based on stabilized operations in 2027)
  - CCTA Lease: \$808,550, rises by 3% annually (\$785,000 rent in 2026 base year)
    Recreation and Parks Revenue: \$869,000, <u>no escalation in underwriting</u>

| GO Bonds              | TIF Revenue  | NCC Revenue  | Total        |
|-----------------------|--------------|--------------|--------------|
| Loan Amount           | \$34,000,000 | \$28,000,000 | \$62,000,000 |
| Rate                  | 4.50%        | 4.50%        | 4.50%        |
| Term of Loan (months) | 240          | 240          | 240          |
| Annual Debt Service   | \$2,596,062  | \$2,137,933  | \$4,733,995  |
| Annual Revenue        | \$2,596,062  | \$1,677,550  | \$4,258,759  |

# New Cultural Center

#### **New Cultural Center**

#### **Modified Proposal**



#### **Reduce Capital Cost**

- Cost saving measures proposed to reduce hard costs by up to \$7 million
- Total GO bond issuance reduced from \$62 to \$55 million

| Current Budget                     | NCC          | Garage       | Total        |                       |
|------------------------------------|--------------|--------------|--------------|-----------------------|
| Total                              | \$59,766,396 | \$13,106,223 | \$72,872,619 |                       |
|                                    |              |              |              |                       |
| Cost Savings Measures              | NCC          | Garage       | Total        | Cumulative<br>Savings |
| Arcadis / Whiting-Turner Repricing |              | ¢ο           | 62 OCC 255   |                       |
| Areadis / Whiting furner hepiteing | \$3,066,255  | \$0          | \$3,066,255  | \$3,066,255           |
| Eliminate 120 Parking Spaces       | \$0          | \$2,677,875  | \$2,677,875  | \$5,744,130           |
| Defer Portion of Developer Fee     | \$1,255,870  | \$0          | \$1,255,870  | \$7,000,000           |
| Total                              | \$4,322,125  | \$2,677,875  | \$7,000,000  | \$7,000,000           |

#### **Reduce Reliance on Project Revenue to Service Bond Debt**

- Increase portion of debt supported by TIF revenue from \$34 to \$39 million
   At 3% interest rate, can service \$5 million more debt with same annual payment
  - No impact to schedule of Downtown Projects financed by TIF
- <u>Reduce</u> portion of debt supported by project revenue from \$21 to \$16 million
   At 3% interest rate, annual debt payment can be reduced by ~\$530,000
  - DRP revenue needed to service debt is reduced by over \$600,000
  - Majority of DRP revenue can be used to offset operational costs

| New Bond Payment:        | \$1,065,000      |
|--------------------------|------------------|
| CCTA Lease Payment:      | \$808,550        |
| Revenue Needed From DRP: | <u>\$256,000</u> |
| Remaining DRP Revenue:   | \$613,000        |

#### **Lower Operating Costs**

- Dept. of Recreation and Parks and Dept. of Public Works refined budgets and projections from what was submitted to Council in the spring
- Projected operating costs have been lowered significantly through additional analysis, *no change to program operations*
- DRP Reduced budget from \$848,000 to \$755,000
   o Lower projected staffing costs
- DPW Reduced budget significantly from \$2,400,000 to \$641,000
  - Budget adjusted to remove CCTA portion of utilities and common area maintenance
  - Applied data from more modern County facilities to provide a better estimate of operating costs
  - Conducted additional research to provide more accurate parking garage maintenance costs

#### **Proposed Next Steps in Process**

| Action  | Immediate Action    | 1 Month Delay       | 2 Month Delay       |
|---|---------------------|---------------------|---------------------|
| Additional work session (if needed)                   | End of Aug          | End of Aug          | End of Aug          |
| CE to submit request for legislation                  | Aug 27              | Sept 24             | Oct 22              |
| Legislation is agendized                              | Sept 8              | Oct 5               | Nov 2               |
| Council work session on legislation                   | Sept 21             | Oct 19              | Nov 16              |
| Vote to remove funding from contingency               | Oct 5               | Nov 2               | Dec 7               |
| Purchase & Sale Contract deadline to secure financing | Sept 1, 2020        | Must Extend         | Must Extend         |
| Construction Documents finalized                      | Oct – Dec 2020      | Nov 2020 - Jan 2021 | Dec 2020 - Feb 2021 |
| County Permit Review Complete                         | Jan - March 2021    | Feb - Apr 2021      | March – May 2021    |
| Construction Start                                    | April 2021          | May 2021            | June 2021           |
| Housing Construction                                  | Oct 2022 – Oct 2024 | Nov 2022 – Nov 2024 | Dec 2022 - Dec2024  |
| Leasing & Occupancy Start                             | Oct 2024            | Nov 2024            | Dec 2024            |
| LIHTC deadline for housing occupancy                  | Dec 31, 2024        | Dec 31, 2024        | Dec 31, 2024        |

#### What Is the Impact If Funding is Not Approved This Fall?

- Project Will be Presumed Dead. Parties have spent 5 years on process and over \$2 million on predevelopment. Deadlines and key decisions cannot be delayed indefinitely.
- Affordable Housing Lost: Loss of 87 affordable housing units. County will turn down <u>\$65 million</u> in outside funding for its housing needs. Commission to be penalized in future funding applications; will be very difficult to secure funding for future mixed-use projects such as the library, fire station, and transit center.
- **Downtown Plan Jeopardized:** The construction of affordable housing is a requirement of the DRRA. Unclear how or by whom this will be met.
- **Toby's and CCTA Future in Doubt:** Current facility is aging and in need of capital investment. Owners must decide whether to sell the business, the property, or both. Future of CCTA uncertain without a permanent home.
- No Downtown Arts and Cultural Center: Site control for the arts and cultural center will be lost. No other location is identified for such a facility.



#### Discussion



